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| **World Radiocommunication Conference (WRC-23) Dubai, 20 November - 15 December 2023** | A close up of a sign  Description automatically generated |
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|  | **19 August 2023** |
|  | **Original: English** |
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| Asia-Pacific Telecommunity Common Proposals | |
| Proposals for the work of the conference | |
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| Agenda item 10 | |

to recommend to the ITU Council items for inclusion in the agenda for the next world radiocommunication conference, and items for the preliminary agenda of future conferences, in accordance with Article 7 of the ITU Convention and Resolution **804 (Rev.WRC-19)**

Resolution **804 (Rev.WRC-19)** - Principles for establishing agendas for world radiocommunication conferences

Introduction

The principles and procedures for development of agendas of future WRCs are included in Resolution 804 (Rev. WRC-19). This Resolution therefore is the basis for development future WRCs agenda items and their supporting resolutions.

Proposals

1. In developing future WRCs agenda items, APT Members support the ‘Principles for establishing agendas for WRCs’ as detailed in Annex 1 to Resolution **804 (Rev.WRC-19)** and the course of actions included in that resolution.
2. APT Members are of the view that:
   * + - * the volume of the agenda of a WRC and the workload of the preparatory work needed to be kept at a manageable level. Therefore, number of agenda item shall be minimized and manageable, taking into account that there are 13 preliminary agenda items for WRC -27 plus 10 standing agenda items including agenda item 7 which could be much more than one item.
         * issues that can be resolved under the standing agenda items of WRCs or through the regular activities of ITU-R should not be converted into separate agenda item of WRCs.
         * topic/subject under agenda item 9.1 should, as much as possible, be avoided since some of them are more complex than standard agenda items (these are also considered as hidden agenda items).
         * consistency between the title of agenda item and title of the supporting resolutions as well as operative parts of the resolutions are absolutely necessary and needs to be fully respected. In additions every effort to be made in selecting Terms, Language and wording of the resolutions, in particular resolve parts to be non-ambiguous, meaningful and clear. Once the text of the resolutions in the initial language is agreed its full consistencies in other official languages of the Union needs to be ensured.
         * the preamble of any/all resolutions should be reduced to the absolute minimum necessary which are needed to justify the operative parts. In particular, recognizing parts of the resolution should only be factual statements already agreed by ITU-R and ITU. Reference to the protection of other services (in band) and (adjacent band if necessary) should be clearly specified in the resolution.
         * mandates and scope of ITU-R should not be mixed up with mandates and scope of works of other international organizations such as IMO, ICAO and the like.
         * during the Conference, estimation of workload of ITU-R Study Groups need to be indicated by the BR in consultation with current Study Groups/Working Parties Chairmen/Vice chairmen. This estimation could be facilitated by providing the relevant information in the proposals to the WRC, in accordance with Resolution **804** **(Rev.WRC-19)**. Inclusion of identical agenda item in two WRCs shall be strictly avoided.
         * during the Conference, RRB Members and Heads of BR Departments on behalf the Director attending the WRCs are also invited to examine the operative parts of the proposed resolutions in order to check their consistency with the RR and Rules of Procedure (RoP) and practices of the BR.

Based on the above APT Views, APT members propose the following modifications to Resolution **804 (Rev.WRC-19)** to improve the management of the work under WRCs standing agenda item for establishing agendas for future WRCs.

MOD ACP/xxA25A2/1

RESOLUTION 804 (REV.WRC‑23)

Principles for establishing agendas for world radiocommunication conferences

The World Radiocommunication Conference (Dubai, 2023),

considering

*a)* that, in accordance with No. 118 of the ITU Convention, the general scope of the agendas for world radiocommunication conferences (WRCs) should be established four to six years in advance;

*b)* Article 13 of the ITU Constitution relating to the competence and scheduling of WRCs and Article 7 of the Convention relating to their agendas;

*c)* that No. 92 of the Constitution and Nos. 488 and 489 of the Convention require conferences to be fiscally responsible;

*d)* that, in Resolution 71 (Rev. Marrakesh, 2002), concerning the strategic plan of the Union, the Plenipotentiary Conference noted the increasingly complex and lengthy agendas for WRCs;

*e)* that Resolution 80 (Rev. Marrakesh, 2002) of the Plenipotentiary Conference and Resolution **72 (Rev.WRC‑19)** recognize the positive contribution of regional telecommunication organizations and informal groups and the need for improved efficiency and fiscal prudence;

*f)* the relevant Resolutions of previous WRCs;

*g)* that Resolution ITU‑R 2‑8 describes the principles of the organization of the work of the Conference Preparatory Meeting (CPM), including the reporting of contributions concerning future agenda items for information,

recognizing *a)* that the number of issues addressed in agendas for future WRCs has been growing, and that in past, several issues could have not been addressed adequately in the time allotted to WRCs, including WRC preparations;

*b)* that some agenda items may have a greater impact on the future of radiocommunications than others;

*c)* that the human and financial resources of administrations, Sector Members and ITU are limited;

*d)* that future WRCs agenda include standing agenda items which some of them could be much more than one regular agenda item;

*e)* that there is a need to minimize the number of agenda items of WRCs and the workload of the preparatory work needed to a manageable level for administrations and ITU-R, taking account of the needs of developing countries, in a manner that allows the major issues to be dealt with equitably and efficiently;

*f)* that, in accordance with No. 90 of the Constitution, the interval between WRCs should normally be three to four years, to ensure that changes in technology and requirements of Member States are adequately reflected in WRCs agendas;

*g)* that administrations and regional telecommunication organizations need sufficient time to coordinate, evaluate and examine the potential consequences of proposed new items for inclusion in the agendas of future WRCs,

*h)* that mandates and scope of ITU-R should not be mixed up with mandates and scope of works of other international organizations such as IMO, ICAO and the like;

*resolves*

1 that recommended agendas for future WRCs shall include a standing agenda item for the establishment of preliminary agendas for subsequent WRCs;

2 that for the preparation of and decision on agenda of future WRCs, the course of action outlined in this Resolution shall be taken into account;

3 that the principles in Annex 1 to this Resolution shall be applied when developing future WRCs agendas;

4 that the guidance given in Annex 3 to this Resolution need to be used in developing agenda items for future WRCs and their supporting resolutions;

5 to encourage administrations and regional telecommunication organizations to submit, to the extent practicable, information on possible items/topics for the agenda of future WRCs under the WRC standing agenda item mentioned in *resolves* 1to the second session of CPM,

invites administrations and regional telecommunication organisations

1 to use the template in Annex 2 to this Resolution in proposing agenda items for future WRCs;

2 to use the guidance in Annex 3 to this Resolution in developing agenda items for future WRCs and their supporting resolutions;

3 to coordinate preparation of future WRCs agenda items on a regional and inter regional basis, as appropriate.

further invites administrations

to participate in regional activities for the preparation of future WRCs agendas.

invites the Radiocommunication Bureau (BR)

to examine to the extent possible during the conference depending on their availability the operative parts of the resolutions supporting the future WRCs agenda items in order to check their consistency with the relevant provisions of the Radio Regulations, the associated Rules of Procedures if any, and the practices of the BR, if applicable, and make required feedback to the relevant committee and/or working group of the conference.

ANNEX 1 TO RESOLUTION 804 (Rev.WRC‑23)

Principles for establishing agendas for future WRCs

1 A WRC agenda shall include:

1.1 items assigned to it by the ITU Plenipotentiary Conference;

1.2 items on which the Director of the Radiocommunication Bureau (BR) has been requested to report;

1.3 items concerning instructions to the Radio Regulations Board and BR regarding their activities and concerning the review of those activities.

2 In general, a WRC may include on a future WRCs agenda an item proposed by a group of administrations, an administration or regional telecommunication organizations, if all the following conditions are met:

2.1 it addresses issues of a worldwide or regional character;

2.2 it is expected that changes in the Radio Regulations, including WRC Resolutions and Recommendations, may be necessary;

2.3 it addresses issues that cannot be resolved through the regular activities of ITU-R or under WRCs standing agenda items;

2.4 it is expected that required studies can be completed (e.g. that appropriate ITU‑R Recommendations will be approved) prior to that WRC;

2.5 resources associated with the subject are kept within a range which is manageable for Member States and Sector Members, BR and ITU‑R study groups and CPM;

3 Items that meet the requirements specified in section 2 of this Annex shall be included in the future WRC agenda as standalone items, and shall not be included as separate issues under the agenda item on which the Director of BR reports on ITU‑R activities since the last WRC.

3.1 Topics/subjects under WRCs standing agenda item on which the Director of BR reports on ITU‑R activities since the last WRC shall be strictly avoided, when those topics require any changes/amendments to the Radio Regulations, WRCs Resolutions and Recommendations since experience in previous cycles showed that some of such items were more complex than standalone agenda items (these are also considered as hidden standalone agenda items);

4 To the extent possible, agenda items arising from previous WRCs, normally reflected in Resolutions, and which have been considered by two successive WRCs, should not be considered, unless justified.

5 Inclusion of an identical topic in the agenda of two future subsequent WRCs shall strictly be avoided;

6 Issues that could be addressed through actions undertaken by a Radiocommunication Assembly, particularly those not involving amendments to the Radio Regulations, shall not be included in the agenda.

7 In developing the future WRCs agenda items, efforts need to be made to:

*a)* encourage regional and interregional coordination on the subjects to be considered in the preparatory process for WRCs, in accordance with Resolution **72 (Rev.WRC‑19)** and Resolution 80 (Rev. Marrakesh, 2002) of the Plenipotentiary Conference, with a view to addressing potentially difficult issues well before a WRC;

*b)* include, to the extent possible, agenda items that are prepared within regional telecommunication organizations, taking into account the equal right of individual administrations to submit proposals for agenda items;

*c)* ensure that proposals are submitted with an indication of priority and justification for indicated priority (see also Annex 2 to this Resolution);

*d)* include in proposals an assessment of their financial and other resource implications (with the assistance of BR) to ensure that they are within the agreed budgetary limits for ITU‑R(see also Annex 2 to this Resolution);

*e)* ensure that the objectives and scope of proposed agenda items are complete and unambiguous (see guidance in Annex 3 to this Resolution);

*f)* take into account the status of ITU‑R studies related to the potential agenda items before considering them as possible candidates for future agendas;

*g)* distinguish between items intended to result in changes to the Radio Regulations and those dealing solely with the progress of studies;

*h)* arrange items on the agenda by subject to the extent possible.

ANNEX 2 TO RESOLUTION 804 (Rev.WRC‑23)

Template for the submission of proposals for agenda items of future WRCs

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| **Subject:** (*guidance:* The main purpose/objective/topic of the proposed new agenda item need to be provided here in a short term and with a clear wording.) | |
| **Origin:** | |
| **Priority level[[1]](#footnote-1):**  **Reasons for priority level:** | |
| **Proposal:** (*guidance:* The exact text of the proposed agenda item for future WRCs need to be provided here in a clear and unambiguous wording with a reference to its supporting resolution(s)) | |
| **Supporting resolution:** (*guidance:* The title of the draft supporting resolution for proposed agenda item need to be provided here. The guidance in Annex 3 to this Resolution need to be used for developing of such supporting resolutions.) | |
| **Background/reason:** | |
| **Radiocommunication services concerned:** | |
| **Indication of possible difficulties:** | |
| **Previous/ongoing studies on the issue:** | |
| **Studies to be carried out by:** | **with the participation of:** |
| **ITU‑R study groups concerned:** | |
| **ITU resource implications, including financial implications (refer to CV126):** | |
| **Estimation of workload of the ITU-R working party(ies) that carry out the studies:** | |
| ***Common regional proposal*:** Yes/No | ***Multicountry proposal*:** Yes/No  ***Number of countries*:** |
| ***Remarks*** | |

ANNEX 3 TO RESOLUTION 804 (Rev.WRC‑23)

Guidance for the development of the text of agenda items of future WRCs and supporting resolutions related to that agenda items

The guidance in this Annex is provided for developing the text of an agenda item of a future WRC and supporting resolution related to that agenda item.

1 In developing the text of an agenda item of a future WRC and supporting resolution related to that agenda item, the followings need to be taken into account:

a) the text of the agenda item and its supporting resolution need to be unambiguous;

b) the text of the agenda item and the title of its supporting resolution as well as operative parts of the resolution (resolves part) need to be consistent;

c) in selecting Terms, Language and wording of the supporting resolution related to an agenda of future WRCs, in particular resolves part, efforts need to be made to be non-ambiguous, meaningful and clear;

d) in developing a supporting resolution, terms such as constraints, due constraints, undue constraints and additional constraints, regulatory actions, ambiguous use of “as appropriate“ that are not quantifiable and have no regulatory consequence in a treaty like RR, need to be avoided.

e) there need to be conformity between the subject issue referred to or raised in the preamble of a supporting resolution for a future WRC agenda item with the actions required in the *resolve* parts of that resolution;

*f)* the preamble of supporting resolution need to be reduced to the absolute minimum necessary which are needed to justify the operative parts, in particular, recognizing parts of WRCs resolutions should only be factual statements already agreed by ITU-R;

*g)* reference to the protection of other services (in band and adjacent band, if necessary) need to be clearly specified in the supporting resolution(s) related to a future WRC agenda item;

2 The text of a supporting resolution related to an agenda item of a future WRC contains the following sections taking into account the given guidance for each section.

Draft new Resolution [YYY] (WRC-ZZ)

**Title of the resolution**

G1) The title of the Resolution related to an agenda item need to refer to the desired objective of that agenda item, with the same wording.

G2) The text may start with “Studies/Consideration related to ” to bridge to the objective of the agenda item, emphasizing that the Resolution solely holds the ITU-R studies relevant to that agenda item to prepare for the decision by WRC-ZZ as addressed in “*resolves to invite the WRC-ZZ*”.

The World Radiocommunication Conference (PLACE, YEAR),

*considering*

G3) The content of this section primarily aim to:

- qualify the objective of the agenda item in question;

- provide the baseline justification and reasons for approving of that agenda item,

- provide the baseline justification and reasons for performing the required ITU-R studies as described in “*resolves to invite ITU-R to complete in time for WRC-ZZ*”;

- provide general background and information for that agenda item, including the allocations in frequency band(s)/range(s) under consideration and in the adjacent bans, and specific factual elements on current and planned usage.

*considering further*

G4) If there is a need to highlight any content of the considering section, that content could be listed in this section.

*noting*

G5) The content of this section aim to:

- provide relevant regulatory information through statement of existing frequency allocations and usages in Article **5** of the Radio Regulations, and other regulatory references such as RR footnotes and WRC Resolutions;

- provide information on relevant ITU-R deliverables (Recommendations, Reports, Questions…);

- provide information on any relevant sharing and compatibility studies so far carried out in previous cycles, to avoid repeating studies previously performed,

*noting further*

G6) If there is a need to highlight any content of the *noting* section, that content could be listed in this section.

*recognizing*

G7) The content of this section aim to set a framework for studies/future use such as protection of incumbent and existing services and possibility of their future development, through recognizing assumptions or objectives for the ITU-R studies indicated in “*resolves to invite ITU-R to complete in time for WRC-ZZ*”. Factual statements already agreed by ITU-R shall only be used in this section.

*recognizing further*

G8) If there is a need to highlight any content of the *recognizing* section, that content could be listed in this section.

*resolves to invite the ITU-R to conduct and complete in time for WRC-ZZ*

G9) This section shall clearly indicate required study tasks for the ITU-R:

- to prepare the basis - regulatory, technical, operational and/or procedural - for possible method(s) to satisfy the agenda item.

- to address the necessary sharing and compatibility studies in the relevant frequency band(s) and adjacent thereto between current, and future applications of the existing services and other matters to be clarified.

- to provide relevant information to support the consideration of protection of existing services and the conditions of a possible new usage or possible new frequency allocation(s).

G10) For the above purpose, this section clearly indicates the definition of technical and operational criteria, protection criteria, or bandwidth/spectrum requirements for newcomer and existing services. Further, assessment of relevant interference scenarios should also be taken into account.

G11) When determining study tasks the following language and structure should be taken into account:

1 definition of {relevant} technical and operational characteristics, for the {newcomer};

2 sharing and compatibility studies between newcomer and current/future usage of the existing primary services in the relevant frequency bands and their adjacent frequency bands, in order to ensure protection of existing services from harmful interference, and not impose limitations to these existing services and their future development.

resolves to invite the WRC-ZZ

G12) This section shall express the desired objective of the relevant agenda item in concise and unambiguous wording – the same wording shall be used in the text of that agenda item.

invites administrations

G13) to participate actively in the ITU-R studies as described in the *invites ITU-R to complete in time for WRC-ZZ* and provide the information required for the studies by submitting contributions to ITU-R,

invites relevant international organizations

G14) to participate actively in the relevant ITU-R studies by providing requirements and information that should be taken into account in ITU‑R studies,

instructs the Director of the Radiocommunication Bureau

G15) Instruction to perform any required further ITU-R internal actions, as necessary or addressing not self-standing issues for a WRC.

instructs the Secretary General of the ITU

G16) Instruction to bring the Resolution and its relevant agenda item or topic to the attention of Council and relevant international organizations, if required.

**Reason for New Annex 3:** The guidance in this Annex for the development of future WRCs agenda items and their supporting resolutions associated with those agenda items would facilitate the preparatory work within administrations and regional telecommunication organisations under WRCs standing agenda item 10, as well as reaching consensus during a WRC.

This guidance could help to develop the text of future WRCs agenda items and their supporting resolutions in a much more clear and unambiguous wording which is important for ITU-R studies during a cycle between two WRCs.

1. See 7c) of Annex 1 to this Resolution. [↑](#footnote-ref-1)